



Notice of meeting of

Shadow Executive

To: Councillors Merrett (Chair), Evans, Fraser, Horton, Kind,

King, Looker, Potter and Simpson-Laing

Date: Wednesday, 20 September 2006

Time: 3.00 pm

Venue: The Guildhall

AGENDA

1. Declarations of Interest

At this point, Members are asked to declare any personal or prejudicial interests they may have in the business on this agenda.

2. Minutes (Pages 1 - 6)

To approve and sign the minutes of the Shadow Executive meeting held on 6 September 2006.

3. Public Participation

At this point in the meeting members of the public who have registered their wish to speak regarding an item on the agenda or an issue within the Shadow Executive's remit can do so. The deadline for registering is Tuesday 19 September 2006, at 10.00 am.

4. Executive Forward Plan

To consider the items on the agenda for the Executive meeting to be held on 26 September 2006, and to take a decision on whether to call-in any of these items.





Please note that the reports relating to these items will be published on the Council's website on 15 September 2006. The website address is **www.york.gov.uk** Copies of the Executive agenda and reports are also available for viewing at public libraries in York and can be obtained by telephoning Democracy Support Group on York (01904) 551088.

5. Sport and Physical Activity Planning (Pages 7 - 16)

This report briefs the Shadow Executive on sport and physical activity planning.

6. Any Other Matters which the Chair decides are urgent under the Local Government Act 1972.

Democracy Officer:

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For more information about any of the following please contact the Democracy Officer responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports

Contact details are set out above.

City of York Council	Committee Minutes
MEETING	SHADOW EXECUTIVE
DATE	6 SEPTEMBER 2006
PRESENT	COUNCILLORS MERRETT (CHAIR), HORTON, KING, LOOKER AND SIMPSON-LAING

APOLOGIES COUNCILLORS EVANS, FRASER, KIND AND

POTTER

48. DECLARATIONS OF INTEREST

Members were invited to declare at this point in the meeting any personal or prejudicial interests they might have in any of the business on the agenda.

Councillor Simpson-Laing declared a personal non-prejudicial interest in Executive item 14 (51 Bismarck Street, Leeman Road) as she lived in the vicinity.

49. EXCLUSION OF PRESS AND PUBLIC

RESOLVED: That the press and public be excluded from the

meeting during consideration of Annex 1 to Executive item 12 (Children's Magic Christmas Tree), Annexes 1 and 2 to Executive item 13 (The Bonding Warehouse, Skeldergate) and Annex B to Executive item 14 (51 Bismarck Street, Leeman Road), on the grounds that they contained information relating to the financial and business affairs of particular persons. This information was classed as exempt under Paragraph 3 of Schedule 12A to Section 100A of the Local Government Act 1972, as amended by the Local Government (Access to Information) (Variation) Order

2006.

50. MINUTES

RESOLVED: That the minutes of the meeting of the Shadow

Executive held on 2 August 2006 be approved and

signed by the Chair as a correct record.

51. PUBLIC PARTICIPATION

It was reported that there had been no registrations to speak at the meeting under the Council's Public Participation Scheme.

52. EXECUTIVE FORWARD PLAN

The Shadow Executive made the following comments on the Forward Plan at page 1 of the papers circulated for the Executive meeting to be held on 12 September 2006:

The Shadow Executive:

- May require Officer attendance at the relevant Shadow Executive meeting/s in respect of the following items (current Executive dates in brackets):
 - o Parking Review (26/9)
 - o Local Area Agreement (26/9)
 - o Partnership Agreements on the 'Ftr' Notice of Motion to Council on 29 June 2006 (26/9)
 - o Bus Fare Policy Notice of Motion to Council (26/9)
 - o Progress Report on IT Strategy 2002-2007 (10/10)
 - o First Capital Monitor (10/10)
 - o Leisure Facilities Strategy (10/10)

53. MINUTES OF YOUNG PEOPLE'S WORKING GROUP AND THE SOCIAL INCLUSION WORKING GROUP

The Shadow Executive made the following comments on the draft minutes of the meeting of the Young People's Working Group held on 13 July 2006 and the meeting of the Social Inclusion Working Group held on 26 July 2006 at page 13 of the papers circulated for the Executive meeting to be held on 12 September 2006:

The Shadow Executive:

- Support the recommendations in minute 6 of the Young People's Working Group but hope to move to annual elections of the Children and Young People's Champion in due course;
- Support the recommendations in minute 3 of the Social Inclusion Working Group;
- Suggest, with regards to minute 5 of the Social Inclusion Working Group, that the impact of e-government and the use of call centres, in terms of access to services by elderly and disadvantaged groups, should be considered.

54. RESIDUAL WASTE TREATMENT PROCUREMENT

The Shadow Executive considered a report which was listed as item 7 on the agenda for the Executive meeting on 12 September, at page 23. The report sought authority to submit an Outline Business Case to the Department for the Environment, Food and Rural Affairs (DEFRA) for Private Finance Initiative funding, in line with the objectives of the Joint Municipal Waste Management Strategy *'Let's talk less rubbish'* and the Joint Working Agreement with North Yorkshire County Council.

Having discussed the issues set out in the report and questioned officers present at the meeting, the following comments were agreed:

The Shadow Executive:

- Note the extremely significant financial implications for the authority identified in paragraph 29 and support representations being made to the government and the Local Government Association in terms of appropriate government action to address the unsupportable financial burden this puts on an authority like York;
- Are unable to support recommendation b. as this would put other important services at risk.
- RESOLVED: (i) That the Executive be asked to take the above comments into account when considering this item.
 - (ii) That the item not be called in.

55. GOLDEN TRIANGLE PARTNERSHIP HOMEBUY PLUS SCHEME 2006-2007

The Shadow Executive considered a report which was listed as item 8 on the agenda for the Executive meeting on 12 September, at page 63. The report provided an overview of the proposed Homebuy Plus Scheme to be launched by the Golden Triangle Home Buyers Plus policy and requested delegation for Leeds City Council to act as bankers for the scheme.

Having discussed the issues set out in the report, the following comments were agreed:

The Shadow Executive:

- Support this scheme, although recognising that it will only make a small contribution to tackling the issues involved;
- Seek assurance that arrangements guarantee adequate insurance of property and therefore protection of the Council's asset contribution.
- RESOLVED: (i) That the Executive be asked to take the above comments into account when considering this item.
 - (ii) That the item not be called in.

56. CAPITAL STRATEGY OF CITY OF YORK COUNCIL

The Shadow Executive considered a report which was listed as item 9 on the agenda for the Executive meeting on 12 September, at page 71. The report asked the Executive to consider a proposed Capital Strategy for the period 2006 to 2011 and a revised Capital Resource Allocation Model (CRAM) process, which aided the allocation of funding in line with the Council's corporate aims.

Having discussed the issues set out in the report and questioned officers present at the meeting, the following comments were agreed:

The Shadow Executive:

• Note this report.

- RESOLVED: (i) That the Executive be asked to take the above comments into account when considering this item.
 - (ii) That the item not be called in.

57. CORPORATE RISK MANAGEMENT REPORT 2006/07

The Shadow Executive considered a report which was listed as item 10 on the agenda for the Executive meeting on 12 September, at page 133. The report detailed the progress made during 2005/06 in deploying risk management arrangements across the Council.

Having discussed the issues set out in the report, the following comments were agreed:

The Shadow Executive:

- Highlight the need for more in depth Member training;
- Reserve comment on the detailed list of risks as they have not had time to consider them, but note the absence of the proposed Private Finance Initiatives from the list in the report.
- RESOLVED: (i) That the Executive be asked to take the above comments into account when considering this item.
 - (ii) That the item not be called in.

58. EDUCATION SCRUTINY COMMITTEE - REPORT ON THE EXTENDED SCHOOLS SERVICE IN YORK

The Shadow Executive considered a report which was listed as item 11 on the agenda for the Executive meeting on 12 September, at page 149. The report asked the Executive to consider the final report of the Education Scrutiny Committee on the extended schools service in York.

Having discussed the issues set out in the report, the following comments were agreed:

The Shadow Executive:

- Note this report.
- RESOLVED: (i) That the Executive be asked to take the above comments into account when considering this item.
 - (ii) That the item not be called in.

59. CHILDREN'S MAGIC CHRISTMAS TREE

The Shadow Executive considered a report which was listed as item 12 on the agenda for the Executive meeting on 12 September, at page 225. The report presented proposals to site an innovative "Children's Magic Christmas Tree" over the fountain in Parliament Street for the duration of the festive period, instead of the traditional 'cross street' Christmas lighting.

Having discussed the issues set out in the report, the following comments were agreed:

The Shadow Executive:

- Query if there has been any consultation with the city centre retail community to see if they are satisfied with the proposals.
- RESOLVED: (i) That the Executive be asked to take the above comments into account when considering this item.
 - (ii) That the item not be called in.

60. THE BONDING WAREHOUSE, SKELDERGATE

The Shadow Executive considered a report which was listed as item 13 on the agenda for the Executive meeting on 12 September, at page 235. The report asked the Executive to consider what action should be taken to seek a beneficial use for The Bonding Warehouse that would enable the property to be put and remain in a good state of repair.

Having discussed the issues set out in the report, the following comments were agreed:

The Shadow Executive:

- Note that the measures undertaken to bring this to conclusion could and should have been undertaken a substantial time ago.
- RESOLVED: (i) That the Executive be asked to take the above comments into account when considering this item.
 - (ii) That the item not be called in.

61. 51 BISMARCK STREET, LEEMAN ROAD

The Shadow Executive considered a report which was listed as item 14 on the agenda for the Executive meeting on 12 September, at page 249. The report explained the process which had been followed concerning the disposal of the former children's home at 51 Bismarck Street and recommended the sale of the property.

Having discussed the issues set out in the report and questioned officers present at the meeting, the following comments were agreed:

The Shadow Executive:

- Would like some assurance that the optimum contribution would be obtained if Option A was pursued, given the value of the prospective purchaser's existing property.
- RESOLVED: (i) That the Executive be asked to take the above comments into account when considering this item.
 - (ii) That the item not be called in.

62. YORK CENTRAL AREA ACTION PLAN

The Shadow Executive considered a report which was listed as item 15 on the agenda for the Executive meeting on 12 September, at page 259. The report sought approval to suspend work on the York Central Area Action Plan (AAP) pending discussions with British Sugar to clarify their intentions for the future use of their site at Plantation Drive, York.

Having discussed the issues set out in the report, the following comments were agreed:

The Shadow Executive:

- Agreed that this was an appropriate way forward and would like Nathaniel Lichfield & Partners' work made available when it is completed.
- RESOLVED: (i) That the Executive be asked to take the above comments into account when considering this item.
 - (ii) That the item not be called in.

D M Merrett, Chair

[The meeting started at 3.00 pm and finished at 4.00 pm].



PART A

Meeting of the Shadow Executive

20 September 2006

Report of the Assistant Director (Lifelong Learning and Culture)

Physical Activity Planning

Summary

1. This report updates members on the development of strategic planning for physical activity, the auditing process which has already taken place, and summarises some of the actions which have been identified in order to tackle inactivity in the city.

Background

- 2. Physical activity is increasingly recognised as a significant public health issue. Extensive and conclusive evidence for the health impact of physical activity has shown us that it reduces risk of death from all causes and in particular CHD (BHF national data estimates 37% CHD deaths can be attributable to Physical inactivity compared to 19% from smoking) and that across our region 7/10 of adults are so inactive that they risk damaging their health.
- 3. It is also recognised that physical activity is not just a disease prevention issue, but also meets economic, social and community needs and contributes to the vitality of a local area. For example it impacts on health of the workforce and productivity, generates markets for health products, exercise and leisure facilities, it prioritises open spaces, pedestrian and cyclist friendly environments into urban design and builds stronger and safer communities by providing a tool for learning, citizenship, and social inclusion.
- 4. As a response to these concerns and issues, a range of national PSA's have put physical activity at their heart. Of specific importance are the targets to:
 - "increase the % of adults participating in at least 30 mins of moderate intensity sport and active recreation (including recreational walking) on 3 or more days per week by 1% per year" – interim Active People survey results puts York currently at 27.6%.
 - o "to increase the % of 5 − 16 year olds participating in an average 2hrs high quality PE and school sport per week within and beyond the curriculum during one complete school year to 85% by 2008" National PESSCL survey puts York's baseline in 2005 at 62% and our LPSA2 agreed target is 88% by 2008.

5. National and regional policy and plans also link DoH, DCMS, DfES and DfT to a joint agenda. Locally, the PCT's "Healthy lifestyles and obesity strategy", CYC's local travel plan, Active York's "Making a difference, a blueprint for change" and the LPSA2 healthy lifestyle targets additionally combine to bring physical activity to the fore of the emerging local area agreements. All of these elements have provided the basis for the development of a citywide physical activity plan overseen by the city's new physical activity forum.

Consultation

6. Working as a sub group of Active York, the forum is representative of the key partners who initially attended an open invitation launch and audit event in March 2006. This core group have committed to a cross sector approach to developing and implementing the plan, and to linking it into existing strategic plans. It is anticipated this approach will avoid duplication of work, develop shared understanding of existing structures, define roles and responsibilities of the city's key physical activity stakeholders and help to maximise the impact of current investment. Partners include CYC (sport and Active Leisure, Play team, Parks and open spaces, travel planning team), Selby and York PCT, York NHS Trust, St Johns University, York Older Persons assembly, Next Generation fitness clubs (York), York and District voluntary Sports clubs federation, Hartrigg Oaks continuing care and retirement centre, Age Concern York, York City Knights and York City FC

Analysis

7. Whilst the plan covers the whole physical activity spectrum, it is recognised that different partners have a more vested interest in some areas over others. As such the plan is based on the overall idea of **Active Living** but splits the types of physical activity within this, into two areas; **Active lifestyles** and **Active recreation**

Active Lifestyle: eg, transport, occupation, walking to work, washing the car, cycling to school, vigorous housework or essential gardening

Active Living

Active Recreation: leisure related activities eg mountain biking, sport, swimming dancing, walking for pleasure, digging the allotment

- 8. The Audit process undertaken by the forum tells us that there is much excellent work already going on in each of these areas, through statutory authorities, commercial organisations and the voluntary sector. Examples of this include:
 - GP referral schemes, cardiac rehab swim sessions, chair based exercise in care sites
 - the work of the city's 2 school sports partnerships, CPD for PE staff, extended schools club links programmes, coaches into schools scheme

- Health, exercise and recreation programmes at a wealth of private, community and local authority facilities
- o Street sport York, APEL, Schools out, All together active week, Dance week
- Disability community sports coach scheme, Oaklands 11+ club, Pinetrees wheelchair dance sessions
- York City Knights rugby development scheme and York City football in the community scheme
- Allotment gardening schemes, the use of parks and open spaces, walking for health, sustainable transport plans
- 9. It also tells us however that there are still a number of issues affecting the coordination, development, marketing, delivery and funding of active living programmes in York. For example there is currently a lack of evidence based programmes, many are short term resourced programmes which offer little continuity or prospect for sustainable participation, there is little information about opportunities linked between the 4 zones of the city, and in particular we are aware that the exercise message is confusing and there is no coordinated citywide consciousness campaign or marketing effort.
- 10. These issues have already been transferred into priorities for action in the emerging physical activity plan:
 - Better and more coordinated planning for physical activity
 - More opportunities for residents to take part in Active recreation
 - More opportunities for residents to take part in Active lifestyles
 - Targeting particular settings, geographic communities or specific residents groups to participate in more physical activity
 - Developing knowledge, awareness and understanding of physical activity including the benefits it brings and how to get involved
 - o Identifying funding opportunities for physical activity
- 11. In turn, these priorities are being looked at by small working groups drawn from members of the forum. Each group will identify the key actions needed to address the relevant issue. This is currently work in progress. Examples from the marketing group include:
 - Developing and promoting a collation system for gathering comprehensive information on physical activities/opportunities in York
 - Establishing an annual calendar of promotion and awareness campaigns
 - Identifying the key target groups for the York plan and the specific sales messages that will motivate these groups
 - Identifying and providing training opportunities for champions on how to identify PR opportunities in their own areas and to ensure the message is coordinated

Examples from the targeted settings group include:

- Increasing participation in appropriate and safe physical activity interventions by those who have, or are at risk of specific health conditions e.g. work with primary care staff to raise profile of physical activity as an effective intervention to improve health, provide a coordinated programme of education training and awareness for these staff to allow them to signpost individuals to appropriate pathways and opportunities and to maintain and extend the provision of the local exercise referral scheme to meet local need
- o Increasing the number of older residents taking part in regular physical activity e.g. Increase the number of trained leaders/ coaches/ motivators and role models from within the city's older population, develop the work on falls prevention, extend, and peer mentor groups
- Targeting work based settings as a focus for developing physical activity interventions and increasing uptake of healthy lifestyles e.g. developing workplace policy, adoption of corporate physical activity policy, needs assessments for sites and employees, Provision of bike racks, changing facilities and showers, flexitime

Corporate Objectives

12. The context of this planning has increasing dovetailed with the strategic focus of both the council's corporate objectives and through the work of the LSP. Health and physical activity are key lines of enquiry for CPA and JAR and are applicable to both adults and childrens participation in this area. The KPI's which are attached to physical activity, sport and recreation, are also integral the emerging LAA bringing with them some challenging targets.

Recommendations

13. We will only meet these targets if we continue to work in partnership across the city. Members are requested to support this strategic approach.

Charlie Croft

Contact Details Author:

Chief Officer responsible for the report:

Jo Gilliland Head of Sport and Active Leisure

Lifelong Learning and Culture

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Assistant Director (Lifelong Learning and Culture)

Wards Affected: List wards or tick box to indicate All

For further information please contact the author of the report



PART B

Meeting of the Shadow Executive

20 September 2006

Report of the Assistant Director (Lifelong Learning and Culture)

Sport & Facility Planning

Summary

1. This report updates members on the sport and facility audits and analysis that have been carried out by *Active York* and summarises some of the findings.

Background

- 2. Using a nationally recognised tool designed by Sport England, *Active York* have undertaken an analysis of the number and quality of team sports pitches in relation to the current and future demand for these pitches in the city. This has provided the city with a flexible planning tool, which can be used to assess the impact of planned and theoretical playing pitches on the city. The Council now hold a database that has information on pitch quantity, quality and accessibility.
- 3. This tool is available to be used by anyone planning new facilities, planning residential developments, raising funding for pitches or just interested in sports provision in the city. Queries on the current situation in terms of facility and pitch provision can be made to the council; we can also use the tool to assess the impact of various facility development scenarios.
- 4. Similar analysis has been carried out for large-scale sports facilities including sports halls, swimming pools, Health and Fitness facilities and synthetic turf pitches. This too has provided a planning tool that can be used to run various scenarios and evaluate the impact of proposed facilities.

Consultation

5. All of the above analysis has been carried out on behalf of *Active York* and has had the support and assistance of the city's sports community. The models and demand analysis have been determined by Sport England and they are based on national participation rates.

Analysis

- 6. The analyses at annex 1 give a break down of the audit findings by zone. The major city-wide findings are:
 - By 2015 (taking into account population projections and an anticipated increase in participation) the city will be short of 64 mini soccer pitches, 17 junior soccer pitches and 19 junior rugby pitches.

- The City has an undersupply of indoor sports hall space equal to approximately 24 badminton courts. This is spread fairly evenly across the city. The University's expansion includes a proposal for an additional 12 badminton courts. We have 3 secondary schools in the city that do not have proper sports halls.
- The City is short of approximately 12, 25m lanes of pool space. This will only increase as the population continues to grow. The proposed pool at the university will have either 8 or 10 lanes, with a training pool. This will address the demand but will only cater for limited growth in participation.
- All residents live within 1 mile (20 minutes walk) of a tier 3 (single sport, local community) sports facility and within 1.5 miles (20-30 minutes walk, 10 minute cycle) of a tier 2 (multi sport community hub) sports facility.
- For the development of hockey in the city there is a need for at least one
 water-based synthetic pitch. This should be on the same site as a sand
 based facility to provide for all levels of competition and training. For this to
 be sustainable this must become the home of competitive hockey and
 hockey development in the city and must have the backing of England
 Hockey.
- 7. Active York have also established a number of principles for facility and pitch development that they believe will raise the standard of facilities and lead to long term sustainability and increased opportunities for participation. These include:
 - Where possible we must enhance existing significant sports sites e.g. York R.I., Burnholme Community College, Clifton Park and the University rather than placing new city wide facilities on isolated sites.
 - New facilities must only be considered if they are filling an identified gap in provision and if a suitable infrastructure exists to manage and maintain them
 - We must ensure that sports people have access to safe and secure facilities which are managed and maintained appropriately and that cater for the specific needs of the users. We can no longer expect formal sport to be played on areas of open space at risk of dog fouling and littering, with no changing and ancillary facilities. We must invest in existing sites to improve their quality and increase their capacity

Corporate Priorities

8. The council's role in increasing participation in sport and active lifestyles for all sectors of the community is a key part of the Health related corporate priorities. Our performance in relation to this is being measured closely against CPA and LPSA targets.

Recommendations

9. Active York have prepared detailed action plans to address the city wide and zonal issues identified in their sports strategy documents, and summarised here. As a key partner in Active York, members are asked to continue to support Active York in their work and to make investment choices that are consistent with their policies and that help them achieve their priorities.

Annexes

1. Annex 1: Key zone issues

Contact Details

Author: Chief Officer Responsible for the report:

Vicky Japes Charlie Croft

Senior Sport & Active Leisure Assistant Director (Lifelong Learning and

Officer Culture)

Lifelong Learning & Culture 553382 Report Approved V Date 14/09/06

Wards Affected: List wards or tick box to indicate all

For further information please contact the author of the report

Background Papers:

All relevant background papers must be listed here.

- Active York Blueprint for action for Sport & Active Leisure.
- Active York Sport & Active Leisure Strategy Chapter 4 "Excellent Facilities"
- Active York Sport & Active Leisure Strategy Chapter 5 "Playing Pitches, Audit & planning tools"

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North

- The zone has 41 sports sites which include 76 playing pitches for a range of sports and age groups.
- By 2015, with population and sports development growth, the pitch shortfall will be 13 mini soccer pitches and 6 junior soccer pitches and 7 junior rugby pitches.
- The zone has 9 multi sport (tier 2) hub sites that serve a broad geographical area.
- There is a high level of Health & fitness provision in the zone.
- Active York's North zone plan has identified 5 existing sites that need extensive improvements. All of these would provide increased opportunities for community sport.
- There is 10 primary schools that do not currently offer community access to their sports facilities. It may be that community access could be established with some investment in changing facilities, fencing or security initiatives.

South

- The zone has 33 sports sites which include 41 playing pitches for a range of sports and age groups.
- by 2015, with population and sports development growth, pitch shortfall will have increased to 10 mini pitches and 4 junior soccer pitches.
- The zone has 4 multi sport (tier 2) hub sites that serve a broad geographical area.
- The zone has 2 secondary schools without sports halls which has a significant impact on both PE and community sports development.
- Swimming analysis identifies a need for a pool (preferably county standard) in this or the East zone.
- There are 41 community sports clubs based in the zone.
- The city currently has a shortage of 24 badminton courts, this will rise to 28 by 2015 as the population continues to increase. Development of 12 new courts at the Heslington East campus and 4 courts in a sports hall at Fulford school would still leave a shortage of indoor facilities in the city.
- This zone contains York's only accredited site as recognised by Sport England (Rowntree Park, Green Flag) which will be for measuring performance against CPA targets.

East

- The zone has 28 sports sites which include 42 playing pitches for a range of sports and age groups.
- By 2015, with population and sports development growth, pitch shortfall will have increased to 4 mini pitches and 4 junior soccer pitches and 5 junior rugby pitches.
- The zone has 6 multi sport (tier 2) hub sites which cater for a broad geographical area.
- Swimming analysis identifies a need for a pool (preferably county standard) in this or the South zone.
- There are 40 community sports clubs based in the zone.
- There are 6 primary schools in the zone that do not currently offer community access to their sports facilities. There is 1 primary school with no sports facilities.

West

• This zone has 36 sports sites which include 47 playing pitches for a range of sports and age groups.

- By 2015, with population and sports development growth, pitch shortfall will have increased to 17 mini pitches, 2 junior soccer pitches and 10 junior rugby pitches.
- There are 58 community sports clubs based in the zone.
- There are 10 schools in the zone that do not currently offer community access to their sports facilities. There is 1 primary school with no outdoor sports facilities. There is 1 secondary school with no sports hall.
- The only area of the city which is not within 1 mile of a tier 2 sports hub is in this
 zone. This will be remedied if community sports facilities can be provided on the new
 Manor school site.